

Honorable Ricardo S. Martinez

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UNITED STATES DISTRICT COURT  
FOR THE WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

Concely del Carmen MENDEZ ROJAS, et al.,

Plaintiffs,

v.

Elaine C. DUKE, Acting Secretary of the  
Department of Homeland Security, in her official  
capacity; et al.,

Defendants.

Case No. 2:16-cv-01024-RSM

**REPLY IN SUPPORT OF MOTION  
FOR SUMMARY JUDGMENT**

NOTE ON MOTION CALENDAR:  
December 1, 2017

ORAL ARGUMENTS REQUESTED

## I. INTRODUCTION

1  
2 Defendants do not claim to provide notice of the one-year deadline to all class members,  
3 but rather, only to “many” class members. Further, they acknowledge that they do not believe  
4 such notice is required. Moreover, Defendants admit that lack of notice regarding the one-year  
5 deadline does not provide class members an exception to overcome the one-year bar. In  
6 addition, Defendants admit that their policies regarding which agency has jurisdiction over  
7 asylum applications prevent the vast majority of class members from filing an asylum  
8 application until their cases are scheduled with an immigration court. Defendants further admit  
9 that some class members’ cases are not even scheduled until *after* the one-year deadline has  
10 elapsed. Defendants’ policies and practices obstruct class members’ ability to secure their right  
11 to seek asylum. Defendants presented no evidence and failed to demonstrate any material  
12 factual dispute that would impede this Court from ruling on the questions of law presented.  
13 Accordingly, the Court should grant class members’ motion for summary judgment.  
14

## II. ARGUMENT

### 16 **A. NO GENUINE ISSUE OF MATERIAL FACT EXISTS AS TO DHS DEFENDANTS’ 17 FAILURE TO PROVIDE NOTICE TO CLASS MEMBERS OF THE ONE-YEAR 18 DEADLINE.**

19 Underlying class members’ notice claims are two undisputed material facts. First, DHS  
20 does not *require* officials to affirmatively provide notice of the one-year deadline to class  
21 members. Second, Defendants do not *provide all* class members with notice of the deadline.  
22 Though Defendants dispute the percentage of class members who may receive notice by  
23 various means, these distinctions ultimately are not salient. The undisputed facts establish that  
24 Defendants do not provide notice to all class members at the time of or prior to their release  
25 from detention and that their policies do not require them to do so.

26 Defendants provide no independent evidence to demonstrate a factual dispute or undermine  
27 Plaintiffs’ claims. They also generally do not challenge the evidence class members offered,  
28 other than quibbling with the conclusions that can be drawn from that evidence, including

1 Defendants' Answer, discovery responses and testimony of Defendants' Rule 30(b)(6) witness.  
2 *See* Dkt. 57 at 4; *see also* Dkt. 61 at 6 n.2 (citing but not refuting class members' evidence). No  
3 genuine issue of material fact exists that inhibits this Court from granting summary judgment.

4 Given that there is no dispute that notice is not provided to *all* class members, any factual  
5 dispute as to the exact extent of notice that Defendants do affirmatively provide or make  
6 available, regardless of the absence of a policy requirement to do so, is not legally relevant.<sup>1</sup>  
7 Defendants assert immigration judges may affirmatively provide notice to some class members  
8 at subsequent court hearings. *See* Dkt. 57 at 10; Dkt. 61 at 8. Defendants also allege that DHS  
9 and other entities at times affirmatively provide materials containing notice of the deadline to  
10 many detained class members, *see* Dkt. 61 at 7-10, and that "the undisputed facts further show  
11 that Defendant EOIR also provides notice to many class members," *id.* at 8. But this falls far  
12 short of showing that they provide notice to all, or even the majority of class members. *See also*  
13 Dkt. 57 at 6-7 (describing materials provided at only "over-72 hour detention facilities" and  
14 EOIR programs provided only at 36 out of 203 detention centers and a minority of the 58  
15 immigration courts); Dkt. 61 at 7 (describing a video played at "many" but not all ICE  
16 detention facilities); *id.* at 10 (estimating that between 50 to 70 percent of individuals detained  
17 in over-72 hour facilities "had access to" presentations that *may* include information on the  
18 one-year-filing-deadline).  
19

20 Defendants attempt to manufacture a factual dispute by focusing on the particular number  
21 of class members with access to certain forms of notice that Defendants "elect[] . . . to  
22 provide," *id.* at 3, but this merely distracts from the relevant legal question: the significance of  
23 Defendants' failure to affirmatively and timely provide notice to *all* class members and to  
24

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25 <sup>1</sup> SignDefendants do not acknowledge their obligation under 8 C.F.R. § 208.5(a) to provide asylum  
26 applications, along with the relevant instructions, to class members—which would be one manner to provide written  
27 notice of the one-year deadline. Instead, Defendants claim that "making forms available" is distinct from  
28 "providing . . . forms" in describing their interpretation of § 208.5. Dkt. 61 at 10-11 (describing making forms  
referencing the one-year deadline available, inter alia, online and in law libraries). However, Defendants elsewhere  
conflate "providing" and "making available" information about the one-year deadline. *See, e.g., id.* at 6 (citing  
documents available online as evidence that "DHS Defendants *do* provide" notice) (emphasis in original).

1 establish a policy which would require such notice.

2 **B. DHS DEFENDANTS’ FAILURE TO PROVIDE ADEQUATE NOTICE OF THE**  
 3 **ONE-YEAR FILING DEADLINE VIOLATES THE APA AND CLASS MEMBERS’**  
 4 **RIGHT TO APPLY FOR ASYLUM.**

5 Plaintiffs assert that Defendants violate class members’ statutory right to apply for asylum  
 6 by failing to notify them of the one-year deadline for filing asylum applications. Dkt. 1 ¶¶132-  
 7 34; Dkt. 57 at 4 (“Notice of this one-year deadline is critical, and DHS’s failure to provide such  
 8 notice amounts to a denial of class members’ statutory and regulatory right to seek asylum.”).  
 9 Defendants do not dispute that the INA and its implementing regulations provide a right to  
 10 apply for asylum. Dkt. 61 at 5. Nor do they deny that failure to file an asylum application  
 11 within one year of arrival to the United States is a basis to deny an individual’s asylum  
 12 application. Dkt. 61 at 4.

13 Instead, Defendants argue that there is no statutory provision explicitly requiring notice.  
 14 Dkt. 61 at 4. However, they do not deny that *all* class members have a statutory right to a  
 15 meaningful opportunity to apply for asylum. *See* Dkt. 61 at 5. As Plaintiffs demonstrated,  
 16 adequate notice of the one-year deadline is necessary to ensure that class members are not  
 17 deprived of their statutory right to seek asylum. *See also* § I.C.1 *infra*. Indeed, Defendants  
 18 assert that that “lack of notice of the statutory requirements to apply for asylum was never one  
 19 of [the] exceptions” that Congress created for those who were unable to comply with the one-  
 20 year filing deadline. Dkt. 61 at 4. This only reinforces how crucial it is that class members  
 21 receive notice of the filing deadline so they do not unwittingly forfeit this statutory right.<sup>2</sup>

22 Congress made clear that asylum seekers should have a fair opportunity to file their  
 23 applications. Yet by failing to provide adequate notice of the filing, Defendants limit asylum  
 24

25 \_\_\_\_\_  
 26 <sup>2</sup> Defendants’ argument that Congress did not create a separate statutory exception to the one-year deadline  
 27 for lack of notice like it did for changed or extraordinary circumstances, *see* Dkt. 61 at 4, ignores that a separate  
 28 statutory exception for lack of notice is unnecessary where notice is a fundamental component of the asylum  
 process, *see, e.g.*, 8 C.F.R. § 208.5(a), and further, is required to provide due process. *See* § I.C.1 *infra*. Moreover,  
 Defendants’ argument ignores Congress’ expressed intent of ensuring that legitimate asylum seekers not be  
 returned to persecution due to mere “technical deficiencies” in their applications. *See* 142 CONG. REC. S11,840  
 (daily ed. Sept. 30, 1996) (statement of Sen. Hatch).

1 seekers' opportunity to timely pursue their claims and thus violate their statutory right to apply  
2 for asylum. *See Almero v. INS*, 18 F.3d 757, 763 (9th Cir. 1994) (“[T]he INS may not *restrict*  
3 eligibility to a smaller group of beneficiaries than provided for by Congress”).

4 **C. PLAINTIFFS ESTABLISHED THAT DHS DEFENDANTS' FAILURE TO**  
5 **PROVIDE ADEQUATE NOTICE VIOLATES THE DUE PROCESS CLAUSE.**

6 **1. Timely, Affirmative Notice Is Required By *Mullane v. Central Hanover***  
7 ***Bank & Trust Co.***

8 Class members are entitled to notice that is “reasonably calculated, under all the  
9 circumstances, to apprise” them of the relevant action at a reasonable time. *Mullane v. Central*  
10 *Hanover Bank & Trust Co.*, 339 U.S. 306, 314 (1950). Defendants argue that they are not  
11 required to affirmatively provide the notice class members seek and that sufficient notice is  
12 available through public documents. Dkt. 61 at 4, 12. However, this is insufficient.

13 Plaintiffs agree that courts recognize that publicly available information, including  
14 information in statutes and federal regulations, often constitutes legal notice. But Defendants  
15 entirely fail to engage with Plaintiffs' argument that such notice is not *always* sufficient. *See*  
16 *Dkt. 57 at 10-12; see also Martinez-De Bojorquez v. Ashcroft*, 365 F.3d 800, 805 n.8 (9th Cir.  
17 2004) (“While the existence of regulations may provide sufficient notice for due process  
18 purposes in some contexts, we find that it does not do so here.”). Even publicly available notice  
19 must be “reasonably calculated, under all the circumstances” to provide notice at “a reasonable  
20 time.” *Mullane*, 393 U.S. at 314; *see, e.g., Martinez-De Bojorquez*, 365 F.3d at 804 (requiring  
21 affirmative notice beyond regulations due to a “concatenation’ of circumstances” in the case,  
22 including lack of actual notice and serious consequences in immigration proceedings); *Grayden*  
23 *v. Rhodes*, 345 F.3d 1225, 1242-43 (11th Cir. 2003) (applying *Mullane* test to statutory notice).  
24 This is especially important where an individual has not been placed on notice that he or she  
25 should seek out publicly available information. *Cf. City of W. Covina v. Perkins*, 525 U.S. 234,  
26 240-41 (1999) (not requiring personal notice of post-deprivation remedy for return of property  
27 where individual already received personalized notice of property seizure).  
28

1 Moreover, as the Ninth Circuit recognizes, notice which is “confusing” and “affirmatively  
2 misleading” is not sufficient to satisfy due process. *Walters v. Reno*, 145 F.3d 1032, 1043 (9th  
3 Cir. 1998) (holding that a form lacking relevant information “lulls the [noncitizen] into a false  
4 sense of procedural security”); *see also United States v. Charleswell*, 456 F.3d 347, 356-57 (3d  
5 Cir. 2006) (in a situation involving a misleading form, finding that “it is simply unrealistic to  
6 expect [a noncitizen] to recognize, understand and pursue his statutory right” to judicial review  
7 absent additional notice); *United States v. Montero*, No. CR-12-0095 EMC, 2012 U.S. Dist.  
8 LEXIS 134941 (N.D. Cal. Sep. 20, 2012) (“When ‘the combined effect of all the forms  
9 together is confusion,’ notice to the immigrant is constitutionally deficient.”) (quoting *Walters*).

10 Class members face just such a situation. By definition, they have all asserted the desire to  
11 apply for asylum, and indeed, all Class A members were interviewed by asylum officers.  
12 However, they were not provided asylum applications or notice of the one-year deadline.  
13 Instead, DHS provided affirmatively misleading documents which state that once class  
14 members appear in court they will be provided with any necessary information about and/or the  
15 opportunity to seek relief from removal. *See, e.g.*, Dkt. 57 at 11 (discussing, inter alia, Form I-  
16 862, which states: “You will be advised by the immigration judge before whom you appear of  
17 any relief from removal for which you may appear eligible . . . . You will be given a reasonable  
18 opportunity to make any such application to the immigration judge.”). Class members are thus  
19 reasonably unaware that they should seek out information about any possible deadline. Indeed,  
20 Class A members may reasonably believe they have *already* applied for asylum in their  
21 credible fear interviews. *See* Dkt. 57 at 6; 8 U.S.C. § 1225(b)(1)(B)(ii) (describing “further  
22 consideration of the application for asylum” after a credible fear interview). This confusion is  
23 further compounded because class members are especially vulnerable: asylum seekers facing a  
24 complex legal process, often without counsel, after suffering severe trauma, and without  
25 familiarity with the English language. *See* Dkt. 57 at 10.

26  
27 Plaintiffs have submitted uncontested evidence that the current process leads many class  
28

1 members to assume that they have already applied for asylum or while others believe they will  
 2 be instructed how to move forward with such asylum applications when they late appear in  
 3 court. *See* Dkt. 57 at 10-12. They have thus demonstrated the current process fails to provide  
 4 class members the notice necessary to exercise their statutory right to apply for asylum. The  
 5 confluence of factors in this case, including the confusing information that Defendants do  
 6 provide, the complexity of the asylum process and class members' particular vulnerability,  
 7 demonstrate that affirmative notice is required to comply with due process.<sup>3</sup>

8 Nor can other types of notice which Defendants allege they provide to class members meet  
 9 their obligations under the due process clause. Defendants must provide notice that "afford[s] a  
 10 reasonable time for those interested to make their appearance." *Mullane*, 339 U.S. at 314  
 11 (citations omitted). Notice provided through immigration court hearings, which may be  
 12 scheduled only after the one-year deadline has already elapsed, are not provided at a reasonable  
 13 time. *See* Dkt. 57 at 19 (discussing cases in which a Notice to Appear (NTA) is not filed with  
 14 an immigration court until more than a year after entry). Other forms of notice that Defendants  
 15 may provide earlier in the process are insufficient and are not provided to all class members. As  
 16 noted, Defendants have no policy requiring uniform provision of such notice. *See Walters*, 145  
 17 F.3d at 1045 (requiring provision of additional notice even though some individuals "may have  
 18 received adequate notice in spite of the constitutionally deficient official procedures").

19  
 20 **2. Timely, Affirmative Notice Is Also Required Under *Mathews v. Eldridge*.**

21 Defendants also argue that notice is not required under the balancing test in *Mathews v.*  
 22 *Eldridge*, 424 U.S. 319 (1976), but the argument misstates Plaintiffs' claims, ignores relevant  
 23 precedent, and fails to point to any evidence that would establish a material factual dispute.<sup>4</sup>

24  
 25 <sup>3</sup> Defendants' citation to *Cheema v. Holder*, 693 F.3d 1045 (9th Cir. 2012), *see* Dkt. 61 at 7, is not relevant.  
 26 That an individual who has personally signed an asylum application was found to have received notice of  
 27 information contained in the application does not establish that class members have notice of the contents of the  
 28 form simply because it is available online.

<sup>4</sup> Defendants claim that *Mathews* is irrelevant, but the Ninth Circuit applies the *Mathews* balancing test to  
 certain due process notice claims. *See, e.g., Martinez-De Bojorquez*, 365 F.3d at 805. Regardless, Plaintiffs have  
 established that the relief they seek is required under the *Mullane* framework. *See supra* § I.C.1; Dkt. 57 at 9-12.

1 Plaintiffs have an interest in pursuing their statutory right to apply for asylum, to seek  
2 relief from being forcibly returned to the possibility of persecution or torture. Dkt. 57 at 12-13.  
3 “[E]very individual in removal proceedings” is entitled to Fifth Amendment’s procedural due  
4 process protections for such interests. *Oshodi v. Holder*, 729 F.3d 883, 889 (9th Cir. 2013) (en  
5 banc) (citation omitted); *see also Augustin v. Sava*, 735 F.2d 32, 37 (2d Cir. 1984) (recognizing  
6 a Congressionally created “substantive entitlement to relief from deportation” to a country  
7 where a noncitizen would face persecution); *Marincas v Lewis*, 92 F.3d 195, 203 (3d Cir. 1996)  
8 (“Congress instructed the Attorney General to establish an asylum procedure, and United  
9 States’ treaty obligations and fairness mandate that the asylum procedure . . . provide the most  
10 basic of due process.”). *Valencia v. Mukasey*, 548 F3d 1261 (9th Cir. 2008), cited by  
11 Defendants, Dkt. 61 at 13, is inapposite as it addressed the question of whether IJs must inform  
12 an individual of the possibility of applying for asylum where the petitioner had not expressed a  
13 fear of return, or otherwise demonstrated that such relief is even relevant to the case.  
14

15 Defendants further claim that the steps they already take to provide notice are sufficient to  
16 overcome the risk of erroneous deprivation of class members’ right to timely seek asylum, Dkt.  
17 61 at 14, but the uncontested evidence submitted by Plaintiffs demonstrates the opposite.  
18 Defendants’ efforts to provide notice are insufficient, and do not require uniform provision of  
19 timely, written notice. Moreover, the documents that DHS does provide to class members  
20 provide misleading information that discourages them from pursuing an asylum application  
21 prior to their first immigration court hearing.

22 Nor have Defendants established a material dispute as to any countervailing government  
23 interest. Defendants claim that creating and implementing the requested notice would produce  
24 unspecified monetary and employee work hour “costs” that could prevent Defendants from  
25 engaging in other work, but cite to no record evidence that would support their claim. Dkt. 61  
26 at 14-15, 23. In so doing, they wholly fail to address their own Rule 30(b)(6) witness’s  
27 testimony regarding the minimal time required to provide other forms of written notice, *see*  
28



1 Dkt. 57 at 14, and relevant precedent. *See, e.g., id.* at 15; *Martinez-De Bojorquez*, 365 F.3d at  
 2 805 (“[W]e are confident that providing notice . . . would result in minimal cost to the  
 3 government.”); *Walters*, 145 F.3d at 1044 (“Requiring the INS to ensure that there are no  
 4 significant inconsistencies in the written language of forms . . . and requiring minor  
 5 modifications to the written content of the forms will not be unduly burdensome . . .”).<sup>5</sup>

6 **D. DEFENDANTS FAIL TO PROVIDE A MECHANISM TO ENSURE CLASS**  
 7 **MEMBERS MAY TIMELY FILE ASYLUM APPLICATIONS.**

8 **1. Defendants’ Procedures Violate the INA and the APA.**

9 In their motion for summary judgment, Plaintiffs argued that Defendants fail to provide  
 10 a mechanism that permits class members to file their asylum applications in a timely manner. In  
 11 response, Defendants do not address class members’ arguments. Instead, they attempt to justify  
 12 the lack of a uniform mechanism by essentially arguing that the agency’s procedural scheme is  
 13 entitled to deference. However, these arguments only serve to prove class members’ point:  
 14 even where class members become aware of the one-year deadline, Defendants’ policies and  
 15 procedures deny them a guaranteed mechanism to timely file their applications.<sup>6</sup>

16 **Delayed NTAs:** Class members claim that, in some cases, they are prevented from  
 17 timely filing their asylum applications because their NTAs are not filed with and processed by  
 18 an immigration court until the one-year deadline has passed, and that prior to that processing,  
 19 neither agency will accept their applications. Dkt. 57 at 19-22. Defendants do not refute this but  
 20 instead accuse class members of exaggeration and of citing “isolated instances of delay.” Dkt.  
 21 61 at 16-17. In fact, the undisputed facts demonstrate delays of more than a year, and  
 22 Defendants admit that they have no statutory or regulatory obligation to file NTAs within a  
 23

24 \_\_\_\_\_  
 25 <sup>5</sup> Defendants cite only a case which does not include a due process claim, *see Mashpee Wampanoag Tribal*  
 26 *Council, Inc. v. Norton*, 336 F.3d 1094 (D.C. Cir. 2003), and one which does not apply the *Mathews* balancing  
 27 test, *see Valencia v. Mukasey*, 548 F.3d 1261 (9th Cir. 2008). Dkt. 61 at 15. Both are wholly inapposite.

28 <sup>6</sup> Defendants again assert that 8 U.S.C. §§ 1252(a)(5) and (b)(9) preclude review of class members’ claims  
 in this Court. Dkt. 61 at 16 n.17. Defendants have already made this argument twice, and the Court has rejected it  
 twice. Dkt. 37 at 9; Dkt. 41 at 4. These statutory jurisdictional bars do not apply.

1 year.

2 Defendants suggest that the only delay in processing an NTA is within the immigration  
3 court. *See id.* 61 at 7. However, in a significant number of cases, DHS does not file the NTA  
4 with an immigration court before the one-year deadline has run. Dkt. 57 at 19. This is  
5 corroborated by the experiences of the named Plaintiffs and of attorneys who provided  
6 declarations, as well as by Defendants' admissions. *Id.* Defendants cite no evidence to the  
7 contrary. Moreover, Defendants' argument that class members have only cited to "isolated  
8 instances of delay" omits much of the evidence to which class members cited—evidence that  
9 demonstrates delays in immigration courts as diverse as Los Angeles, Boston, San Francisco,  
10 and Cleveland. *Id.* at 20.<sup>7</sup> In addition, class members have submitted attorneys' declarations  
11 corroborating this delay. *Id.* at 21 n.11. Defendants offer no evidence to contradict these  
12 claims.

13  
14 Furthermore, Defendants themselves admit that there is no "temporal deadline on ICE's  
15 filing of an NTA with the immigration court or EOIR's entry of a filed NTA into its systems."  
16 Dkt. 61 at 20. This further illustrates the procedural problem; because neither agency is  
17 required to process an NTA within a year, it is unsurprising that these delays occur. Unless and  
18 until one of the Defendant agencies is required to accept an asylum application during the  
19 period in which an NTA remains unfiled, class members will continue to be unable to timely  
20 file their applications.

21 Moreover, nothing suggests that these delays are outside the norm. And class members  
22 need demonstrate only that Defendants' procedures preclude some of them from timely filing  
23 their applications. *See* Dkt. 37 at 10 (rejecting Defendants' argument that class members lack  
24 commonality because "*some* asylum seekers are provided with . . . notice and filing  
25 opportunities") (emphasis in original); *see also Almero* at 763 ("[Immigration officials] may  
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27  
28 <sup>7</sup> Defendants suggest, without merit, that evidence of delays in the Los Angeles Immigration Court in 2015  
and 2016 is "dated." Dkt. 61 at 17. These delays occurred only a few months before this lawsuit was filed.  
Moreover, other evidence demonstrates that similar delays have continued into this year. Dkt. 57 at 20.

1 not *restrict* eligibility to a smaller group of beneficiaries than provided for by Congress.”)  
2 (emphasis in original). The undisputed evidence clearly makes that showing.

3       **Subclass A and USCIS:** Defendants attempt to defend USCIS’s refusal to accept  
4 asylum applications for Class A members by arguing that the Court should “afford deference to  
5 that procedure.” Dkt. 61 at 17. However, no deference is owed to procedures that violate a  
6 statute or the Constitution. *See Schneider v. Chertoff*, 450 F.3d 944, 952 (9th Cir. 2006) (“[W]e  
7 must reject those [agency] constructions that are contrary to clear congressional intent or that  
8 frustrate the policy that Congress sought to implement.”) (citing *Chevron U.S.A. Inc. v. NRDC*,  
9 *Inc.*, 467 U.S. 837, 843 n.9 (1984)) Here, Defendants have created a procedural scheme that  
10 obstructs class members’ ability to timely file their asylum applications, no matter how diligent  
11 they are.

12       Defendants also erroneously argue that USCIS lacks jurisdiction over Class A  
13 members’ asylum applications because they are in expedited removal proceedings until their  
14 NTAs are filed with an immigration court. Dkt. 61 at 18-19. In fact, expedited removal  
15 proceedings terminate once an asylum applicant is found to have a credible fear of persecution  
16 and issued an NTA. Dkt. 57 at 17. But even if this were not the case, the result remains that  
17 class members are prevented from timely filing their asylum applications because neither  
18 agency will accept these applications. Denying class members the opportunity to timely file  
19 their asylum application violates their statutory right to apply for asylum under the INA. The  
20 APA provides this Court with authority to remedy this violation. 5 U.S.C. §§ 702, 706.

21       **Subclass B and USCIS:** Defendants attempt to justify USCIS’s refusal to accept  
22 asylum applications for Class B members before their NTAs are filed with an immigration  
23 court, arguing that USCIS is permitted, but not required, to accept asylum applications where  
24 an NTA has been issued but not filed with EOIR. Dkt. 61 at 19. This is inconsistent with the  
25 plain language of 8 C.F.R. § 208.2(a), stating that the USCIS “shall have initial jurisdiction”  
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28

1 over such applications.<sup>8</sup> Again, though, Defendants’ argument only highlights their statutory  
2 violation. Because neither agency immediately accepts a class members’ asylum application  
3 when proffered, Class B members are left without a mechanism for timely filing their  
4 applications, and thereby without the opportunity to exercise their statutory right to apply for  
5 asylum.

## 6 **2. Defendants’ Procedures Violate Procedural Due Process.**

7 Defendants argue their procedures do not violate due process because class members  
8 “lack a protected liberty interest in having DHS or DOJ Defendants alter their procedural  
9 mechanisms to issue or enter an NTA, respectively, within a strict temporal deadline.” Dkt. 61  
10 at 21. This misstates both the right at issue and the remedy class members seek.

11 First, class members do not argue that Defendants should be required to issue or enter  
12 NTAs within any time frame. Rather, they argue that Defendants violate class members’ due  
13 process right to timely apply for asylum because neither USCIS nor EOIR will accept an  
14 asylum application when an NTA has been issued but not yet filed with the immigration court.  
15 *See* § II.D.1 *supra* (discussing NTA filing delays in excess of one year). Class members argue  
16 only that Defendants must create a procedure under which class members can file their  
17 applications before the one-year deadline expires. Plaintiffs suggested remedy imposes no  
18 deadline on Defendants with respect to NTAs. *See* Dkt. 57 at 23-24.

19 Second, Defendants suggest that asylum seekers do not have a protected liberty interest  
20 under the first prong of *Mathews* because asylum is a “discretionary form of relief.” Dkt. 61 at  
21 21. However, the Ninth Circuit has made clear that even with respect to discretionary relief,  
22 persons in removal proceedings are entitled to procedural due process protections: “We have  
23 repeatedly held that the Fifth Amendment guarantee of procedural due process . . . extends to  
24 individuals seeking discretionary relief from removal.” *Hernandez-Mendoza v. Gonzales*, 537  
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26  
27  
28 <sup>8</sup> Defendants’ efforts to contract their own jurisdiction violates “[t]he general rule” that “administrative agencies directed by Congress to adjudicate particular controversies” “may not decline to exercise” this authority. *See Union Pacific R.R. v. Brotherhood of Locomotive Engineers*, 558 U.S. 67, 71 (2009).

1 F.3d 976, 978 (9th Cir. 2007). Defendants cite inapposite cases in which the Ninth Circuit held  
2 that non-citizens do not have a “substantive” due process interest in certain other forms of  
3 discretionary relief from removal. *Id.* at 21-22. These cases involve challenges to the terms of  
4 eligibility established by Congress with respect to the adjudication of applications for  
5 cancellation of removal; in contrast, class members have a constitutionally protected right to  
6 *apply* for asylum, rooted in the United States’ treaty obligations. *See Haitian Refugee Center v.*  
7 *Smith*, 676 F.2d 1023 (5th Cir. 1982). “If this commitment by the United States is to have  
8 substance at all, it must mean that . . . [class members] be allowed the opportunity to seek  
9 political asylum, even if the grant of that benefit is discretionary.” *Id.* at 1038. The entitlement  
10 to apply for asylum, whether it “be called a liberty or property interest . . . is sufficient to  
11 invoke the guarantee of due process.” *Id.* at 1039.

12  
13 Defendants also argue that the risk of erroneous deprivation is “lessened” because class  
14 members can try to persuade an immigration judge, in his or her discretion, that there were  
15 “extraordinary circumstances” for any late filing. Dkt. 61 at 22. This Court has rejected this  
16 argument twice already. Dkt. 37 at 8-9; Dkt. 41 at 3. As the Court correctly found, the injury to  
17 class members is the loss of their statutory right to timely apply for asylum. *Id.*

18 Finally, Defendants argue class members have not considered the costs to the  
19 government should the Court impose the remedies they have suggested. Dkt. 61 at 23.  
20 Defendants fail to explain this, other than to assert that their current procedures are  
21 “reasonable[.]” However, Plaintiffs’ proposed lockbox remedy, for example, would be similar  
22 to a system Defendants already utilize for individuals applying for relief in removal  
23 proceedings. Extending this same procedure to asylum applicants would impose a minimal  
24 burden.

### 25 III. CONCLUSION

26 For these reasons and those provided in the motion for summary for judgment, the  
27 Court should grant class members’ motion.  
28

1  
2 Dated this 1st day of December, 2017.

3 Respectfully submitted,

4 s/Matt Adams

5 Matt Adams, WSBA No. 28287

s/Vicky Dobrin

Vicky Dobrin, WSBA No. 28554

6 s/Glenda Aldana

7 Glenda M. Aldana Madrid, WSBA No. 46987

s/Hilary Han

Hilary Han, WSBA No. 33754

8 Northwest Immigrant Rights Project

9 615 Second Avenue, Suite 400

Seattle, WA 98104

(206) 957-8611

10 (206) 587-4025 (fax)

Dobrin & Han, PC

705 Second Avenue, Suite 610

Seattle, WA 98104

(206) 448-3440

(206) 448-3466 (fax)

11 s/Trina Realmuto

12 Trina Realmuto, *pro hac vice*

s/Mary Kenney

Mary Kenney, *pro hac vice*

13 s/ Kristin Macleod-Ball

14 Kristin Macleod-Ball, *pro hac vice*

s/Karolina Walters

Karolina Walters, *pro hac vice*

15 American Immigration Council

16 100 Summer Street, 23rd Floor

Boston, MA 02110

17 (857) 305-3600

American Immigration Council

1331 G Street, NW, Suite 200

Washington, D.C. 20005

(202) 507-7512

(202) 742-5619 (fax)

**CERTIFICATE OF SERVICE**

1  
2 I, Matt Adams, hereby certify that on December 1st, 2017, I electronically filed the  
3 foregoing reply in support of Plaintiffs' motion for summary judgment with the Clerk of the  
4 Court using the CM/ECF system, which will send notification of such filing to all parties of  
5 record:  
6

7  
8 Executed in Seattle, Washington, on December 1, 2017.

9 s/ Matt Adams

10 Matt Adams, WSBA No. 28287  
11 NORTHWEST IMMIGRANT RIGHTS PROJECT  
12 615 2nd Avenue, Suite 400  
13 Seattle, WA 98104  
14 (206) 957-8611  
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